



Francesco Sciacchitano Bern, 15 May 2015

### Organization of the PBS in Italy

- Art 43 of Italian Constitution
- Artt 45-51 of the Italian AVMS Code
- The «Convenzione» with RAI
  - 20 years
  - Ending on May 2016
- The «Service Contract»
  - 3 years
  - Last contract ended on 30 Dec 2012



### The role of AGCOM

- Drafting the guidelines for the Service Contract (Art 45 co.4 of the AVMS Code)
- Identifying the new obligations for the PBS in line with the technological innovation
- Checking the compliance with the provisions (Art 48 of the AVMS Code)
  - Financial penalties up to 3% of the turnover
  - Suspension of the licence for up to 90 days



#### The draft Law on PBS

- Art 1: the new Service Contract will last 5 years
- Art 2 & 3: Governance
- Art 5: General provision: the Government will draft a Decree to adapt the PBS tasks to the new media environment



# PBS financing in Italy I

- Today
  - The «Canone»: a tax, grounded on the specific goals of the PBS: quality of service and educational purposes (Cost. Court, 284/02)
    - Problems in collecting it
    - DEBATE: how to ensure that it is used for PBS purposes
  - Advertising
    - Stricter limits than the private sector



# PBS financing in Italy II

- Future perspectives
  - The debate is hot due to the 2016 deadline
  - Possible outcomes (which will be reflected in the Govt Decree):
    - Fee in the electricity bill
    - Removal of the «Canone»



# **PBS** obligations I

- Traditional obligations
  - Artt 45 of the AVMS Code
    - National coverage
    - Adequate amount of educational and cultural programmes in all channels
    - Broadcast of political programmes reflecting the composition of the Parliament
    - Broadcast, in specific moments, of programmes for kids
    - Free broadcast of «social» messages in line with the requests of the Council of Ministers
    - Availability of interactive programmes
  - Service Contract



# **PBS obligations II**

- New obligations introduced by latest AGCOM guidelines and valid for all channels (generalistic and thematic)
  - Possibility of identifying immediately the programmes of the public service
  - Availability of public service programmes in all channels
  - Specific training in IT and English language
  - Increase the quality of music production
  - Improve pluralism and non-discrimination in access to the media
  - Improve minors' protection especially by making sure that advertising targeting kids in their pre-scholar age is not broadcast
  - Improving independent european production



#### Public Value test

- The logic of the test
- The Italian approach so far
- The possibily of running the test in view of the modernization of the PBS tasks and obligations



#### **Further reflections**

- We assist to a decrease of the role of the NRAs in the definition of public service remit
  - Problem of independence of NRAs also linked to the dire economic situation
  - Trend of governments to re-centralize competencies in the audiovisual sector and as regards the PBS
  - The position of the NRAs should be supported
- having guidance or standard models at the EU level for the conduct of Market Impact Assessments (MIA) and Public Value Tests (PVT) would be very important



#### Conclusions

- Hot debate on the role of the PBS in Italy in view of the new «Convenzione» which will be stipulated in 2016
  - A draft Law is being discussed by the Parliament in order to rethink the PBS remit and financing
- The NRAs have an important role not only in checking the compliance of the PBS, but also in defining their remit (see AGCOM guidelines)
  - This role should be reaffirmed by the EU, which should also provide guidance on MIA and PVT







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