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Audio-Visual Media: What Regulation For a New Landscape? 2. Institutions

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Introduction by Prof. Dr. Peggy Valcke (KU Leuven & EUI)



INDIREG

 $\mathcal{D}_{\mathbf{m}}$ ediadem



"Rise of the regulatory state in Europe" (M. Thatcher, 1994)

- Shift from positive (or welfare) state to regulatory state
 - Privatisation
 - Europeanisation of policy making
 - Indirect 'third party' government; emergence of "independent regulatory authorities"
 - Data protection
 - Energy
 - Rail
 - Telecommunications
 - Banking
 - •
 - And media!



"WHY?" Rationale for IRA?

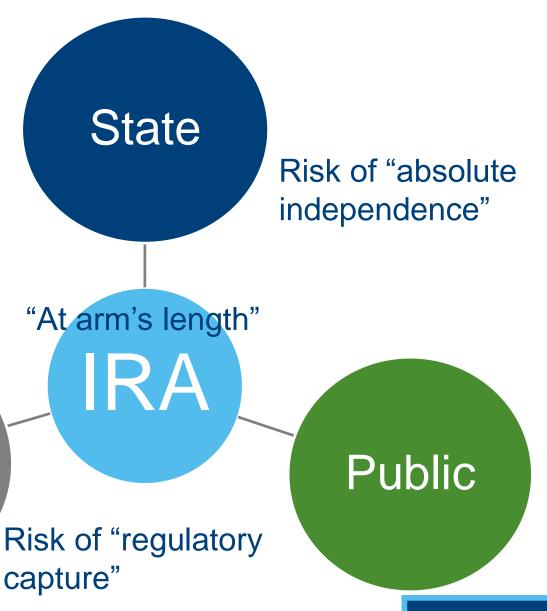
- Assumption: IRA will lead to <u>better and more effective</u> regulation.
- Working definition INDIREG study: "A regulator is independent if it has within the governance structure a position that ensures that the regulator performs the decision-making process meeting the normative requirements for which the independence of the regulator is called for."
 - Media policy objectives:
 - Market regulation
 - Guarantee of human rights



WHAT?

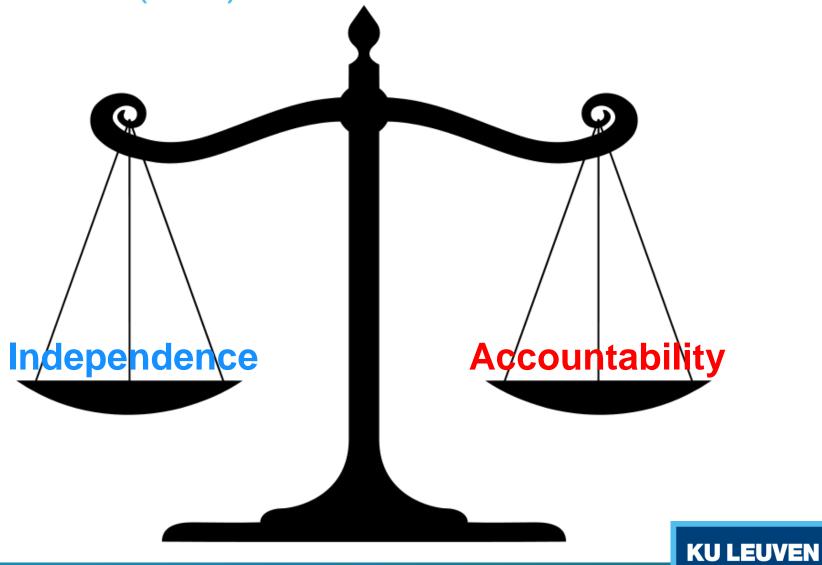
Independent agency is "an oxymoron" (Majone, 1996)

Industry



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WHAT? (ctd.)



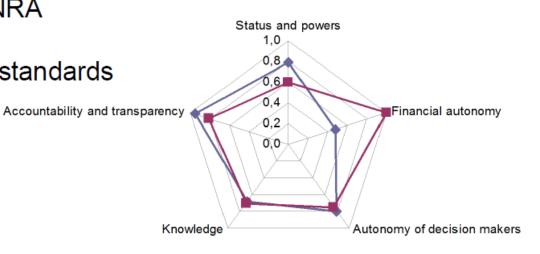
HOW? Legal v. de facto requirements

- Importance of the distinction ("culture of independence")
- ➤ Elements of formal independence (INDIREG classification):
 - Status and regulatory powers
 - Financial autonomy
 - Autonomy of decision makers (nomination, appointment, tenure, protection against dismissal)
 - Knowledge
 - Accountability and transparency



HOW? Legal v. de facto requirements (ctd.)

- Indicators of de facto independence
 - Turnover of members of the decision making body
 - Post-electoral vulnerabilities
 - Appointment politicization
 - Revolving door appointments
 - Age of the regulator
 - Substantial delegated powers
 - Reversed decision of the NRA
 - Impact on the market
 - Respect for accountability standards
- Composite index
 - INDIREG Ranking Tool





WHO?

- Role for EU?
- Currently: Art. 30 AVMS Directive (+ recital 94)

Member States shall take appropriate measures to provide each other and the Commission with the information necessary for the application of this Directive, in particular Articles 2, 3 and 4, *in particular through their competent independent regulatory bodies*.

- To be read in conjuction with:
 - Art. 10 ECHR
 - Art. 288, para.3 TFEU
 - Council of Europe Recommendation 2000(23) and Declaration 26 March 2008

Thank you for your attention!

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http://www.law.kuleuven.be/icri/ - http://www.iminds.be

EU INDIREG Study available from:

http://www.indireg.eu/



