

How far should we regulate new media services? Some introductory thoughts

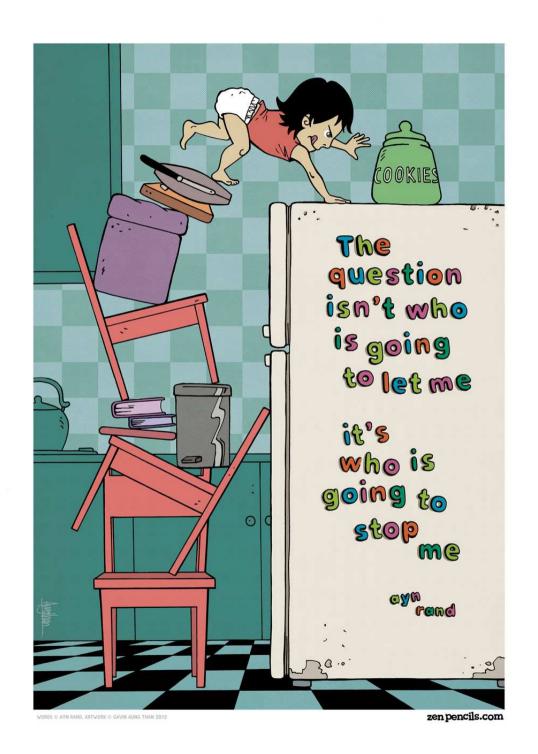
Susanne Nikoltchev

Head of Department for Legal Information European Audiovisual Observatory

Vienna, 14 February 2013

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Why regulate? Reasons from the past

Regulation of broadcasting...

- National Regulation pursued a variety of policy objectives
- Television without Frontiers Directive (Convention on Transfrontier Television) to address *cross-border* issues

Why regulate? Past reasons to expand regulation

...via AVMS Directive to include TV-like services

- Level playing field
- Relax scheme for TV
- Accommodate future (technological) developments
- Promote self-/co-regulation

Why regulate?

...and why should we go further today?

Policy reasons?
Cross-border issues?
Other?

Example: Pornography

| Pornography | AVMS Directive audiovisual media services | Rules that apply to all media? |
|-----------------|--|---|
| Illegal content | Banned | Several Conventions ban child pornography |
| Violent and | banned on TV | |
| extreme | on TV-like media OK if minors normally can't see/hear | |
| Other | on TV OK, if minors normally can't see/hear | |

Horizontal interests argument

More/different regulation?

| THINK OF | Pro | Contra |
|---|--|--|
| Protection of •minors •consumers •minorities | Reasons for content regulation apply to all media | |
| Promotion of •Media as forum for democracy •European works | Public goals should be fostered irrespective of the media | |
| Regulation as setting content standards | Different content regulation is a result of monitoring/ enforcement problems not of regulatory goals | But if you can't monitor/enforce why would you regulate? |

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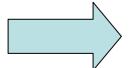
Constitutional / Fundamental Rights Debate

More/different regulation?

| THINK OF | Pro | Contra |
|---|--|--|
| Scope: linear/non- linear/other av services | Chance to achieve equal treatment for all av services that enjoy the same rights and may be subjected to the same limits | Pandora's box, all mass media must then be included (eg. e-newsletters, radio, non-commercial) |
| Regulatory intensity (so far graduated) | If you accept need for regulation, simplify the system, get rid of "arbitrary" categories | You can't because of the proportionality requirement |

Testing the need and concluding

- 1. Many traditional reasons for regulation persist
 - Technological neutrality remains a challenge
 - Transfrontier nature of new media is harder to address because many services are established outside of Europe
- 2. More focus on consumers/users
- 3. Other areas of law are of limited use for addressing specific media issues.



Will Fundamental Rights stop the regulator?



For further information: www.obs.coe.int

Contact:

Susanne Nikoltchev

Head of Department for Legal Information susanne.nikoltchev @ coe.int

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